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#### Health Care Reform 2015: Where are we now?

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# Did You Know?.....

- We spend \$2.8 Trillion per year (2012) (\$9,000 per person)
- We waste over a Billion a year annually through:
  - Unnecessary services (\$210 billion)
  - Inefficient delivery of care (\$130 billion)
  - Excess administrative costs (\$190 billion)
  - Inflated prices (\$105 billion)
  - Prevention failures (\$55 billion) and
  - Fraud (\$75 billion)
- For 31 of past 40 years, health care costs have increased at a greater rate than economy as a whole
- Health care is 18% of US GNP

# Did You Know....?

- 1% of patients account for 21% of those costs in 2010?
  - That equals \$88,000 per person
- 5% of patients account for 50% of U.S. health care costs?
  - That equals \$41,000 per person

AHRQ, Medical Expenditure Panel Survey

# Health Care System Problems

- Quality of Care
- Cost
- Growth
  - Aging population
  - Life expectancy
  - Cost of technology
  - Level of care
  - Mental/behavioral health

#### Recommendations to fix the system

- Better use of clinical & financial data;
- Reimbursement that rewards quality and value;
- EHRs and mobile technologies; and
- Transparency about costs and outcomes of care.
- More enforcement against fraud

**IOM Report:** "Best Care at Lower Cost" (Sept. 7, 2012)

# Health Care Reform (2010)

- Patient Protection and Affordable Care Act and Health Care and Education Reconciliation Act (ACA) or "Obamacare"
- Attempts to:
  - Provide access to affordable insurance coverage (Titles I II)
    - Medicaid Expansion
    - Individual Mandate
    - Exchanges
    - Subsidies
  - Improve quality and efficiency of care (Titles III VIII)
  - Curb cost growth
    - 2002 9.7%
    - 2009-2012 3.7%

# Supreme Court Review (2012)

The Supreme Court decided two key issues:

- Whether the individual mandate is constitutional.
- Whether Congress may revoke all Medicaid funding if a state does not agree to Medicaid expansion.

### Individual Mandate

- The individual mandate requires most Americans to maintain a "minimum essential" level of health care beginning in 2014 or face a penalty or "tax."
- The Supreme Court found that the individual mandate is not a valid exercise of Congress' power under the commerce clause.
- But the individual mandate is constitutional under Congress' taxing power.
- Subsidies between 139% 200% FPL

### **Medicaid Expansion**

- The Supreme Court held that Medicaid expansion is constitutional, but the federal government cannot withhold or revoke existing Medicaid funding if the state elects not to participate in the expansion.
- All adults with incomes at or below 138% of the federal poverty level will be eligible for insurance coverage under Medicaid.
- FPL \$32,913 for family of 4

- Goal
  - Reduction in number of uninsured
  - Covers the gap between those who qualify for Medicaid and those who qualify for subsidies through the Marketplace (139% - 200% FPL)
  - Estimates that with full expansion about ½ of the uninsured would be covered (17 Million)
  - Many states have concluded that expanding
    Medicaid saves and/or raises money for the state

- CBO: state "optional" expansion drops new insureds from 17 million to 11 million (assuming 70% in states that expand by 2020).
  - Feds will pick up 100% of Medicaid expansion for 2014 –
    2016 and no less than 90% on a permanent basis
  - Urban Institute, Lewis Group estimated state savings between \$26 - \$101 billion

- Arizona and 28 other states and D.C. have expanded Medicaid (3/16/15)
- Governor Brewer noted the following:
  - No cost to Arizona Hospital provider reimbursable self-assessment fee (\$256M a year)
  - Will inject \$8 Billion into the economy over the first 4 years (\$2M a year)
  - Protects rural and safety net hospitals for uninsured (uncompensated) care

- Impact
  - 60,000 new applications
  - 240,000 childless adults gain coverage in existing program
  - Uncompensated care costs decrease
  - About 17% of Arizonans are currently without insurance
  - Total AHCCCS population 1.6M (03/01/15)
- Opponents
  - Failed to get on the ballot
  - Goldwater Institute lawsuit
    - Self-Assessment imposed a "tax" without a 2/3 majority vote in violation of the Arizona Constitution ("taxation with representation")

# Biggs v. Cooper (12/31/14)

- AZSCT Holding
  - House legislators who voted against expansion have <u>standing</u> to challenge whether law was passed in a constitutional manner

# Biggs v. Cooper (12/31/14) (Cont'd.)

- The Issue
  - Bill includes an assessment on hospitals to fund expansion
  - AZ constitution requires certain laws that increase revenues must pass by supermajority (2/3)
  - Legislature decided by majority vote, it did not
  - Law passed by majority vote

# Biggs v. Cooper (12/31/14) (Cont'd.)

- Court held the supermajority depends on constitution – not legislative discretion
- Exception to supermajority requirement
  - "Fees and assessments that are authorized by statute, but not prescribed by formula, amount or limit, and are set by state officer or agency" (Art 9, § 22(c)(2))
  - A.R.S. 36-2901.08, Hospital Assessment Statute
    - AHCCCS determined methodology by rule

# Biggs v. Cooper (12/31/14) (Cont'd.)

- Other options to defeat expansion
  - Repeal law
  - Referendum

# Fifth Anniversary of ACA

• John McCain

"Repeal and Replace"

"Five years after its enactment, Obamacare has been full of empty promises that have only made our nation's health care problems worse"

- 16.5M gained coverage
- Uninsured dropped from 20.3% to 13.2% (35% drop)

### Health Care Reform (Cont'd.)

- Insurance Exchanges
  - State 17
  - Federal 34
  - 8.2 million enrolled (premium credits avg. \$268/mo)
  - 204,000 Arizona residents (\$158/mo)

### Another Constitutional Challenge

#### King v. Burwell

Appeal from 759 F3d 358 (4<sup>th</sup> Cir 2014)

If a state chooses not to run a health insurance exchange, can it still be provided with tax subsidies?

# The 8 Words

• ACA authorizes federal tax-credit subsidies for insurance purchased through an

"exchange established by the state under Section 1311"

- IRS rule extends tax-credit subsidies to participants in states served by the federal exchange
- Circuit court split

### Burwell

- Statutory construction case
  - What do the words mean?
  - What did Congress intend?
- Section 1321 if a state does not establish its own exchange, HHS "secretary shall establish and operate such Exchange within the state…"

# Plaintiffs

 Unconstitutionally coerces states to establish exchanges by imposing onerous consequences on states that decline

i.e. Congress limited subsidies to state-run exchanges to incentivize states to form their own exchanges

# U.S.

- Out-of-context "misreading of a single phrase" in 1000 page law "would thwart" care reforms in the 34 states that exercised their right to allow HHS to establish exchanges for them
- Legislative intent credits available in every state

#### The Score So Far

• Uphold 4

– Ginsburg, Breyer, Sotomayor, Kagan

- Strike down 3
  - Scalia, Thomas, Alito
- On the fence 2
  - Roberts, Kennedy

# Oral Argument

- Numerous questions about adverse consequences on states and people
- Kennedy "insurance market death spiral"
- Scalia "Congress would step in for the problems" [laughter]
- Alito States could establish own exchanges, with delayed effect of decision
- Scalia Congressional intent does not matter only what they wrote

# Hail Mary Options

- States could act to set up own exchanges
  Use healthcare.gov as host
- Congress could fix [laughter]
- ACA basic health plan for people with incomes of 139% to 200% of FPL
- Case outcome limited to 4 Plaintiffs